

Message Text

CONFIDENTIAL

PAGE 01 STATE 103164

53

ORIGIN IO-14

INFO OCT-01 AF-10 ARA-11 EUR-25 EA-11 ADP-00 CIAE-00

DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03

RSC-01 PRS-01 SS-15 USIA-12 ACDA-19 GAC-01 OMB-01

SAJ-01 /158 R

DRAFTED BY IO/ PPR: NAPELCOVITS: OF

5/29/73 EXT 20520

APPROVED BY IO: SDPALMA

OSD/ISA- JLSITES

UNP- MROTHENBERG

EUR/ SOV- JJKADILIS

----- 077449

R 301523 Z MAY 73

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK

INFO AMEMBASSY BRASILIA

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

C O N F I D E N T I A L STATE 103164

E. O. 11652

TAGS: PFOR, UN

SUBJECT: UN PEACEKEEPING: NEXT STEPS ON PEACEKEEPING
GUIDELINES

REF: USUN; 1787

AS FOLLOW- UP TO DEVELOPMENTS REPORTED REFTEL, WE PROPOSE
FOLLOWING FOR FUTURE DISCUSSIONS WITH SOVS AND WITHIN
CMTE OF 33.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 103164

1. USUN SHOULD TELL OVINNIKOV (SMUN) THAT WE ARE READY TO CONSULT ON POSSIBILITIES FOR REACHING ACCOMMODATION ON KEY DIFFERENCES BETWEEN US ON GUIDELINES AND PROBE POTENTIAL AREAS WHERE FURTHER DISCUSSION MIGHT BE USEFUL. WHETHER TO PROCEED WITH NEW ROUND OF BILATERALS WOULD DEPEND ON OUTCOME THIS TALK. OBJECTIVE WOULD BE TO DETERMINE WHETHER ANY FLEXIBILITY EXISTS ON KEY POINTS (PARTICULARLY ROLE OF MSC, DISTRIBUTION OF AUTHORITY BETWEEN SC CMTE AND SYG, AND OPERATIONAL AREAS IN WHICH SOVS INSIST ON VETO) WHICH COULD LEAD TO ACCEPTABLE PACKAGE ON GUIDELINES.

2. WE ASSUME SOVS ARE EAGER TO HAVE CMTE 33 SHOW AT LEAST SOME PROGRESS AND IF POSSIBLE REACH AGREEMENT SINCE THEY FEEL VULNERABLE TO CHARGES OF NON- COOPERATION AND FEAR PEACEKEEPING INITIATIVE MAY BE TAKEN OUT OF HANDS OF BIG POWERS BY THE SMALLER POWERS. ALSO THEY WANT SHOW

OF AGREEMENT SOON TO PUT PRC ON DEFENSIVE AND END CMTE 33 EXERCISE BEFORE PRC CHANGES ITS MIND AND GETS INTO ACT. HOWEVER, WE ALSO ASSUME SOV AIMS CONTINUE TO BE TO ASSURE (A) DECISIVE VOICE FOR PERMANENT MEMBERS AND (B) SPECIAL ROLE FOR MSC, ALTHOUGH THERE MAY BE SOME FLEXIBILITY ON LATTER. RATHER THAN GIVE ON THESE THEY MAY PREFER FRENCH-BRAZILIAN FORMULA FOR CONVERTING GUIDELINES INTO GENERAL STATEMENT OF PRINCIPLE OR " GENERAL FRAMEWORK" FOR PROVIDING SC WITH OPTIONS ON CONDUCT OF PEACEKEEPING OPERATION WHICH IT WOULD DECIDE AS PART OF AUTHORIZATION.

3. ASSUMING EFFORT REACH ACCOMMODATION PROVES UNPROMISING, WE ARE ATTRACTED BY THIS POSSIBILITY AS WAY OUT OF DEADLOCK, THOUGH YOU SHOULD OF COURSE NOT RAISE IT AT TALK WITH OVINNIKOV. WE CONTINUE ADHERE TO OUR PACKAGE AND PREFER WIDE EXECUTIVE LATITUDE FOR SYG BUT LOOKING INTO FUTURE WE COULD VISUALIZE SITUATIONS IN WHICH US MIGHT PREFER KEEP IMPORTANT PEACEKEEPING DECISIONS IN SC OR ITS COMMITTEE. WHILE FRENCH/ BRAZILIAN APPROACHES NEED TO BE CLARIFIED (AND YOU AUTHORIZED DO SO INFORMALLY), WE COULD VISUALIZE ACCEPTABLE SET OF GUIDELINES CONTAINING " BROAD AREAS OF AGREEMENT" IN ONE OF TWO FORMULATIONS:
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 103164

(A) LEAVE TO SC IN EACH CASE DETERMINATION OF KIND OF GENERAL IMPLEMENTING PROCEDURES IT WISHED TO ESTABLISH AND SPECIFIC RESPONSIBILITIES IT WOULD ASSIGN TO SC COMMITTEE (OR MSC) OR SYG TO ASSURE MANAGERIAL EFFECTIVENESS;
(B) PROVIDE FOR ARTICLE 29 COMMITTEE, INCLUDING MSC REPRESENTATIVES AND TROOP CONTRIBUTORS, TO PROVIDE POLITICAL SUPERVISION AND GUIDANCE TO SYG IN CONDUCT OF

PEACEKEEPING OPERATION, BUT TAILORING DIVISION OF
AUTHORITY TO SUIT SPECIFIC CASE. IN LATTER VARIANT, AT
TIME OF AUTHORIZING MISSION, SC WOULD SPECIFY KEY
OPERATIONAL DECISIONS WHICH WOULD REQUIRE SC CMTE
APPROVAL.

4. CONSEQUENTLY, IF TALK WITH SOVIETS PROVES FRUITLESS,
WE ARE THINKING OF AUTHORIZING YOU TO CONSULT MEMBERS OF
WORKING GROUP (INCLUDING SOVS AT APPROPRIATE ST
E E E E E E E

*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PFOR
Control Number: n/a
Copy: SINGLE
Draft Date: 30 MAY 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: willialc
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE103164
Document Source: CORE
Document Unique ID: 00
Drafter: NAPELCOVITS: OF
Enclosure: n/a
Executive Order:
Errors: n/a
Film Number: n/a
From: SECSTATE WASHDC
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730556/aaaajxfu.tel
Line Count: 123
Locator: TEXT ON-LINE
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: willialc
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 08 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <08-Aug-2001 by boyleja>; APPROVED <10-Oct-2001 by willialc>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> mcm 980310
Subject: UN PEACEKEEPING: NEXT STEPS ON PEACEKEEPING GUIDELINES REF; USUN; 1787
TAGS: PFOR, UN
To: BRASILIA
LAGOS
LONDON
MOSCOW
OTTAWA
PARIS
THE HAGUE

TOKYO
USUN NEW YORK

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005